



RUSSIA

PROGRAMME PERFORMANCE	2017	2016
Problem understood	5	5
Target date for completion of mine clearance	5	5
Targeted clearance	6	6
Efficient clearance	5	5
National funding of programme	7	7
Timely clearance	4	4
Land-release system in place	4	4
National mine action standards	4	4
Reporting on progress	3	3
Improving performance	4	4
PERFORMANCE SCORE: POOR	4.7	4.7

PERFORMANCE COMMENTARY

Russia is continuing to demine in Chechnya and Ingushetia, but the extent of progress being made and the expected completion date are not known, as this information is not officially reported by Russia.

RECOMMENDATIONS FOR ACTION

- Russia should accede to and abide by the Anti-Personnel Mine Ban Convention (APMBC) as a matter of priority, including the prohibition on use of anti-personnel mines.
- Russia should take the necessary measures to identify the extent and impact of mine contamination (in particular in Chechnya and the North Caucasus) and complete clearance of mined areas to humanitarian standards as soon as possible.
- Russia should be more transparent in detailing the extent of its mine contamination and clearance operations.
- Russia should ensure the protection of civilians from munitions in areas it controls or occupies.

CONTAMINATION

Russia is heavily contaminated with mines and explosive remnants of war (ERW) as a result of World War II, the two Chechen wars (1994–96 and 1999–2009), and armed conflicts in the Caucasian republics of Dagestan, Ingushetia, and Kabardino-Balkaria.

Anti-personnel and anti-vehicle mines were used extensively in the two major conflicts in Chechnya. Estimates of the extent of contamination vary greatly because no systematic effort has been undertaken to assess the scope or impact of the problem.¹ In 2010, Russia's deputy prime minister and presidential special envoy to the Caucasus, Aleksandr Khloponin, claimed that mines affected 14km² of land and posed a major obstacle to development.² In contrast, Chechen officials and human rights organisations have previously estimated that 245km² of land was mined, including 165km² of farmland and 73km² of woodland.³

In January 2017, a commander in the Russian Armed Forces reportedly told press agency Interfax that more than 100km² of land remained to be cleared in Chechnya, and a further 20km² in neighbouring Ingushetia.⁴ According to the online media report, areas cleared to date had nearly all been in lowland Chechnya and remaining mined area is in more mountainous terrain, complicating demining efforts.⁵

As at 2011, according to UNICEF, 3,132 civilians, including 772 children, had been killed (731) or wounded (2,401) by mines and ERW in Chechnya since 1994. Data collection, which was conducted by a local non-governmental organisation (NGO) partner Voice of the Mountains, was suspended in January 2011, due to lack of funding.⁶

Alleged Use of Mines in Crimea in 2014

Reports of minefields emplaced to demarcate border areas after Russia's annexation of the Crimea, appear to have concerned either 'phony minefields' or areas containing trip-flares. Trip-flares are not covered by the APMBC.⁷

On 8 March 2014, the Israeli newspaper *Harts* reported that "Russian combat engineers were seen placing mines in the land bridge connecting the [Crimean] peninsula to the mainland in order to foil any Ukrainian attempt to retake Crimea."⁸ The photographer Evgeny Feldman of the Russian publication *Novaya Gazeta* photographed an apparent minefield laid near a road leading into Crimea and close to the villages of Chongar and Nikolaevka, in Kherson province of Ukraine. The photographs show a line of mounds of earth in a field and 'Danger Mines' warning signs.⁹ Other photographs, shared with Human Rights Watch by a photo-journalist, showed an area near Chongar marked with 'Danger Mines' signs and evidence of stake-mounted, tripwire-initiated flares in the ground, also known as 'signal mines'.¹⁰

Members of the local population informed Ukrainian partners of the International Campaign to Ban Landmines (ICBL) that Russian Special Forces operating in Kherson province had laid mines, but it was not possible to confirm the reports, including whether any mines laid were anti-personnel or anti-vehicle.¹¹ On 7 March 2014, Ukrainian media reported that the Russian military had laid mines around the main gas line into Crimea, but this allegation has not been independently verified.¹²

At a meeting of the Convention on Certain Conventional Weapons (CCW) in April 2014, Ukraine alleged Russian use of TM-62 anti-vehicle mines and unidentified anti-personnel mines in Kherson province just north of Crimea.¹³ At the same CCW meeting, Russia denied using anti-personnel mines, asserting "the Self Defence forces of Crimea, before the referendum, placed the minefields with relevant markings, around Chongar". Russia said, "they placed only signal mines and put proper signage around the fields".¹⁴

PROGRAMME MANAGEMENT

There is no formal civilian mine action programme in Russia and no national mine action authority. Mine clearance is carried out by Federal Ministry of Defence engineers, demining brigades of the Ministry of Internal Affairs, and by the Ministry of Emergency Situations (MES), through its specialised demining units (EMERCOM Demining and the "Leader" Center for Special Tasks).¹⁵

Russia reported that its armed forces established an International Demining Action Centre in 2014. The Centre

serves as a base for specialist training in detection and clearance of explosive devices, demining, and operation of mobile robotic tools, and does not function as a mine action centre (MAC) as the term is generally understood in mine action.¹⁶

Clearance of explosive ordnance in 2017 was reportedly undertaken by 7,050 military personnel, including 846 officers, 97 demining teams, 978 vehicles and 51 pieces of demining machinery.¹⁷

LAND RELEASE

In its CCW Protocol V transparency reports for 2017, Russia reported that its armed forces engineering units conducted demining and explosive ordnance disposal (EOD) in the "territories of the Russian Federation", including the Western, Southern, Central, and Eastern military districts, and the Northern navy district. In total, more than 331,607 explosive devices were destroyed, including 30,292 improvised explosive devices.¹⁸

In 2016, the Deputy Chief Engineer of Russia's armed forces, Colonel Ruslan Alahverdiev, had reportedly promised to complete clearance of Chechnya and Ingushetia by 2018.¹⁹ However, in the online media report, it was unclear whether Colonel Alahverdiev was

referring only to clearing all roads and forests, or if roads and forests are the only remaining mined areas in Chechnya and Ingushetia. In September 2017, online media reported that combat engineers had been working since April 2017 to clear forests in mountainous areas and foothills in Chechnya.²⁰

Progress in 2018

For 2018, Russia planned to clear more than 53km² of ERW: 14.7km² in the Western Military District, 14.2km² in the Southern Military District, 13.9km² in the Central Military District, 6.2km² in the Eastern Military District, and 4.1km² in the Northern Navy District.²¹

ARTICLE 5 COMPLIANCE

Russia is not a state party to the APMBC, but nonetheless has obligations under international human rights law to protect life, which requires the clearance of mines in areas under its jurisdiction or control as soon as possible.

- 1 UNMAS, "Portfolio of Mine Action Projects 2009", New York, 2008, p. 284.
- 2 "Medvedev emphasizes vision of Chechnya's future with personal visit", *Russia Today*, 14 June 2010, at: www.rt.com/politics/chechnya-medvedev-first-visit/.
- 3 "MoE sappers to demine arable land in Chechnya", *Caucasian Knot*, 3 April 2009, at: www.kavkaz-uzel.ru/; "In Chechnya MES deminers destroyed 25 explosive devices", *Caucasian Knot*, 5 October 2009; and "Human rights activists: 25,000 hectares of Chechen territory are still mined", *Caucasian Knot*, 7 May 2008.
- 4 "Landmine threat in Chechnya still prevalent", *OC Media*, 23 January 2017, at: <http://oc-media.org/landmine-threat-in-chechnya-still-prevalent/>.
- 5 Ibid.
- 6 Email from Eliza Murtazaeva, Project Officer, Child Protection, UNICEF Vladikavkaz, 2 May 2011.
- 7 Convention on Certain Conventional Weapons (CCW) Amended Protocol II defines a phoney minefield as "an area free of mines that simulates a minefield. The term 'minefield' includes phoney minefields." Art. 2(8), CCW Amended Protocol II.
- 8 A. Pfeffer, "Shots fired to warn off European monitors from Crimea", *Haaretz*, 8 March 2014, at: www.haaretz.com/news/world/premium-1.578588.
- 9 "Between Crimea and Ukraine there are already minefields, armoured vehicles and army camps", *Novaya Gazeta*, 8 March 2014, at: www.novayagazeta.ru/photos/62620.
- 10 Landmine Monitor, Mine Ban Policy Ukraine; and "email from George Henton to HRW", 10 March 2014.
- 11 ICBL, "Reports of Russian landmine use in Crimea requires immediate response", Geneva, 10 March 2014, at: www.icbl.org/index.php/icbl/Library/News/RussiaMineUse3-2014.
- 12 Ibid.
- 13 Presentation by Dr. Kateryna Bila, Ukrainian Ministry of Foreign Affairs, "Implementation of the Protocol II by Ukraine", CCW Amended Protocol II Meeting of Experts, Geneva, 1 April 2014.
- 14 Statement of Russia, CCW Amended Protocol II Meeting of Experts, Geneva, 1 April 2014.
- 15 See, e.g., "It is planned to establish special groups for demining of lands within MES", *Caucasian Knot*, 23 July 2009; and "Autumn demining is completed in Chechnya", *Vesti Kavkaza*, 28 October 2009.
- 16 CCW Protocol V Article 10 Report, Form B, 31 March 2015; and meeting with Andrey Grebenshchikov, First Secretary, Department for Nonproliferation and Arms Control, Russian Ministry of Foreign Affairs, in Geneva, 9 April 2015.
- 17 CCW Protocol V Article 10 Report (for 2017), Form A.
- 18 CCW Amended Protocol II Article 13 Report (for 2016), Form B; and Protocol V Article 10 Report (for 2016), Form A.
- 19 At: <https://kavkaz.versia.ru/chechnyu-i-ingushetiyyu-razminiruyut-cherez-dva-goda>.
- 20 "MfE's combat engineers defuse two air bombs in Chechnya", *Caucasian Knot*, 22 September 2017, at: <http://www.eng.kavkaz-uzel.eu/articles/40904/>.
- 21 CCW Protocol V Article 10 Report (for 2017), Form A.